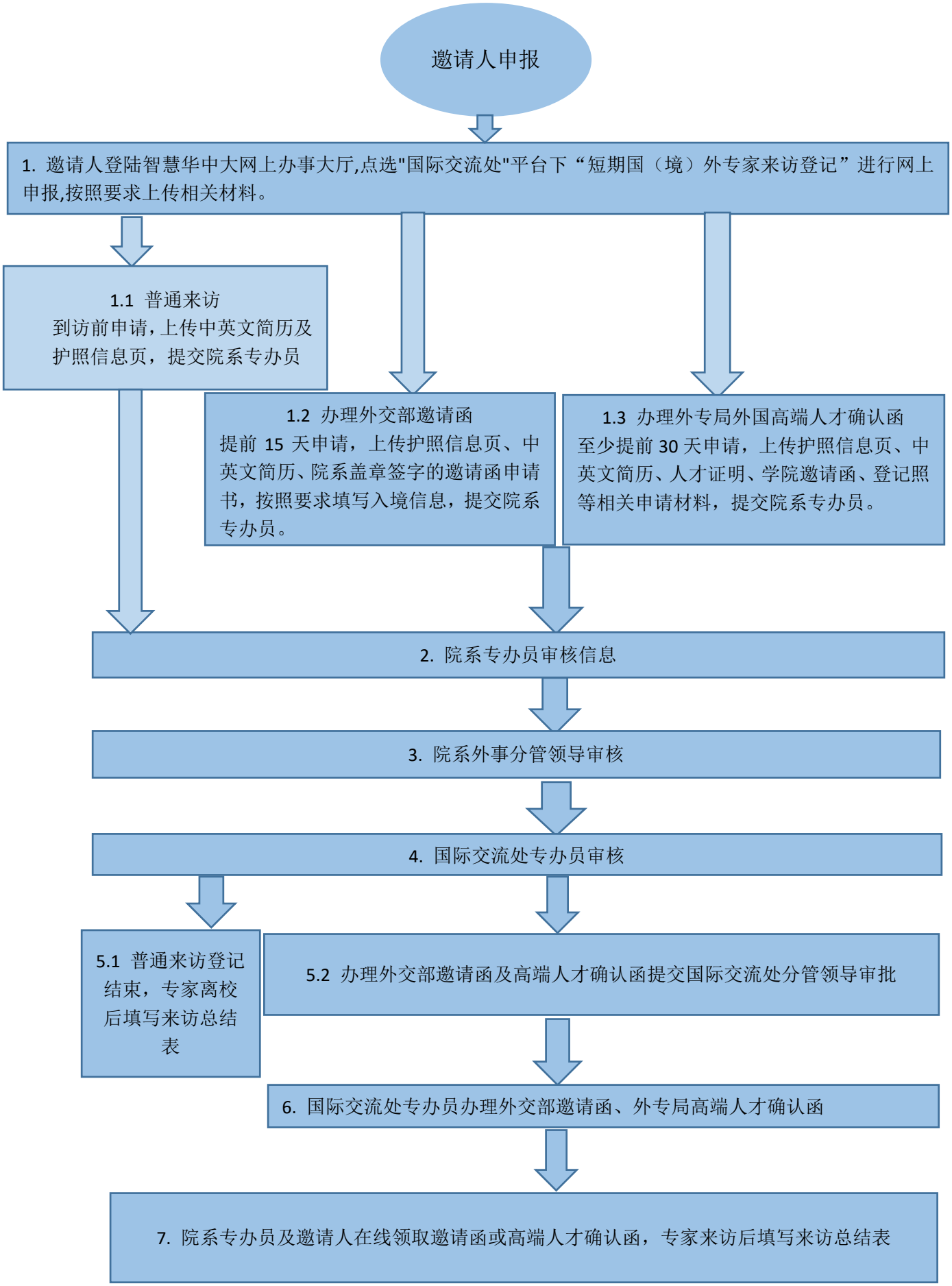国（境）外专家来华审批流程